Theme 1: Early Intervention, Effective Regulation and Stronger Penalties

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS	
1.1 Early Intervention Powers			
 The Act provides the means to regulate the conduct of local government staff and council members and sets out powers to scrutinise the affairs of local government. The Act provides certain limited powers to: Suspend or dismiss councils Appoint Commissioners Suspend or, order remedial action (such as training) for individual councillors. The Act also provides the Director General with the power to: Conduct Authorised Inquiries Refer allegations of serious or recurrent breaches to the State Administrative Tribunal Commence prosecution for an offence under the Act. Authorised Inquiries are a costly and a relatively slow response to significant issues. Authorised Inquiries are currently the only significant tool for addressing significant issues within a local government. The Panel Report, City of Perth Inquiry, and the Select Committee Report made various recommendations related to the establishment of a specific office for local government oversight. 	 Local Government (the Inspector), supported by an Office of the Local Government Inspector (the Inspectorate). The Inspector would receive minor and serious complaints about elected members. The Inspector would oversee complaints relating to local government CEOs. Local Governments would still be responsible for dealing with minor behavioural complaints. The Inspector would have powers of a standing inquiry, able to investigate and intervene in any local government where potential issues are identified. The Inspector would have the authority to assess, triage, refer, investigate, or close complaints, having regard to various public interest criteria – considering laws such as the Corruption, Crime and Misconduct Act 2003, the Occupational Safety and Health Act 1984, the Building Act 2011, and other legislation. The Inspector would have powers to implement minor penalties for less serious breaches of the Act, with an appeal mechanism. 	 Shire of Dalwallinu Comments Support the proposed reforms as they align with the sectors position on external oversight and support. Request the Minister to explore alternate mechanisms for resolving local level complaints. 	

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	Panel would be replaced with a new Conduct Panel (see item 1.3). Penalties for breaches to the Local Government Act and Regulations will be reviewed and are proposed to be generally strengthened (see item 1.4). These reforms would be supported by new powers to more quickly resolve issues within local government (see items 1.5 and 1.6).	
1.2 Local Government Monitors		
 There are currently no legislative powers for the provision of monitors/ temporary advisors. The DLGSC provides support and advice to local governments, however there is no existing mechanism for pre-qualified, specialised assistance to manage complex cases. 	 would be established. Monitors could be appointed by the Inspector to go into a local government and try to resolve problems. 	Shire of Dalwallinu Comments As above

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	 Only the Inspector would have the power to appoint Monitors. Local governments would be able to make requests to the Inspector to appoint Monitors for a specific purpose. 	
	Monitor Case Study 1 – Financial Management	
	The Inspector receives information that a local government is not collecting rates correctly under the <i>Local Government Act 1995</i> . Upon initial review, the Inspector identifies that there may be a problem. The Inspector appoints a Monitor who specialises in financial management in local government. The Monitor visits the local government and identifies that the system used to manage rates is not correctly issuing rates notices. The Monitor works with the local government to rectify the error, and issue corrections to impacted ratepayers.	
	Monitor Case Study 2 – Dispute Resolution	
	The Inspector receives a complaint from one councillor that another councillor is repeatedly publishing derogatory personal attacks against another councillor on social media, and that the issue has not been able to be resolved at the local government level. The Inspector identifies that there has been a relationship breakdown between the two councillors due to a disagreement on council.	
	The Inspector appoints a Monitor to host mediation sessions between the councillors. The Monitor works with the councillors to address the dispute. Through regular meetings, the councillors agree to a working relationship based on the	

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	council's code of conduct. After the mediation, the Monitor occasionally makes contact with both councillors to ensure there is a cordial working relationship between the councillors.	
1.3 Conduct Panel		
 The Local Government Standards Panel was established in 2007 to resolve minor breach complaints relatively quickly and provide the sector with guidance and benchmarks about acceptable standards of behaviour. Currently, the Panel makes findings about alleged breaches based on written submissions. The City of Perth Inquiry report made various recommendations that functions of the Local Government Standards Panel be reformed. 	 The Standards Panel is proposed to be replaced with a new Local Government Conduct Panel. The Conduct Panel would be comprised of suitably qualified and experienced professionals. Sitting councillors will not be eligible to serve on the Conduct Panel. The Inspector would provide evidence to the Conduct Panel for adjudication. The Conduct Panel would have powers to impose stronger penalties – potentially including being able to suspend councillors for up to three months, with an appeal mechanism. For very serious or repeated breaches of the Local Government Act, the Conduct Panel would have the power to recommend prosecution through the courts. Any person who is subject to a complaint before the Conduct Panel would have the right to address the Conduct Panel before the Panel makes a decision. 	Shire of Dalwallinu Comments Presuming that the Conduct Panel will be more efficient and effective than the Standards Panel SUPPORTED
1.4 Review of Penalties		
There are currently limited penalties in the Act for certain types of non-compliance with the Local Government Act.	 Penalties for breaching the Local Government Act are proposed to be strengthened. It is proposed that the suspension of councillors (for up to three months) is 	

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	 established as the main penalty where a councillor breaches the Local Government Act or Regulations on more than one occasion. Councillors who are disqualified would not be eligible for sitting fees or allowances. They will also not be able to attend meetings, or use their official office (such as their title or council email address). It is proposed that a councillor who is suspended multiple times may become disqualified from office. Councillors who do not complete mandatory training within a certain timeframe will also not be able to receive sitting fees or allowances. 	
1.5 Rapid Red Card Resolutions		
 Currently, local governments have different local laws and standing orders that govern the way meetings run. Presiding members (Mayors and Presidents) are reliant on the powers provided in the local government standing orders local laws. Differences between local governments is a source of confusion about the powers that presiding members have to deal with disruptive behaviours at council meetings. Disruptive behaviour at council meetings is a very common cause of complaints. Having the Presiding Member be able to deal with these problems should more quickly resolve problems that occur at council meetings. 	consistent across Western Australia (see item 2.6). Published recordings of all meetings would also become standard (item 3.1).	Shire of Dalwallinu Comments Clarification is required on management of poor Presiding Member behaviour. For example, does the Deputy Presiding Member have powers if a complaint is made against the Presiding Member? Could a "vote of no confidence" mechanism be introduced to allow Councillors to censure Presiding Members who behave poorly or do not exercise their responsibilities? The Standardisation of Standing Orders is tentatively supported, providing that the new Orders do not place an increased administrative burden on small local governments. SUPPORTED

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	 Any Presiding Member who uses the "red card" or ejection power will be required to notify the Inspector. Where an elected member refuses to comply with an instruction to be silent or leave, or where it can be demonstrated that the presiding member has not followed the law in using these powers, penalties can be imposed through a review by the Inspector. 	
1.6 Vexatious Complaint Referrals		
 No current provisions. The Act already provides a requirement for Public Question Time at council meetings. 	 Local governments already have a general responsibility to provide ratepayers and members of the public with assistance in responding to queries about the local government's operations. Local governments should resolve queries and complaints in a respectful, transparent and equitable manner. Unfortunately, local government resources can become unreasonably diverted when a person makes repeated vexatious queries, especially after a local government has already provided a substantial response to the person's query. It is proposed that if a person makes repeated complaints to a local government CEO that are vexatious, the CEO will have the power to refer that person's complaints to the Inspectorate, which after assessment of the facts may then rule the complaint vexatious. 	

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS	
1.7 Minor Other Reforms	1.7 Minor Other Reforms		
 Other minor reforms are being considered to enhance the oversight of local government. Ministerial Circulars have traditionally been used to provide guidance to the local government sector. 	 Potential other reforms to strengthen guidance for local governments are being considered. For example, one option being considered is the potential use of sector-wide guidance notices. Guidance notices could be published by the Minister or Inspector, to give specific direction for how local governments should meet the requirements of the Local Government Act and Regulations. For instance, the Minister could publish guidance notices to clarify the process for how potential conflicts of interests should be managed. It is also proposed (see item 1.1) that the Inspector has the power to issue notices to individual local governments to require them to rectify non-compliance with the Act or Regulations. 	Shire of Dalwallinu Comments Guidance notices and templates would be appreciated, particularly by smaller local governments. It is important though that the authors of such notices take into consideration the capacity and resourcing differences across the sector so that guidance materials do not place unrealistic expectations on smaller local governments. SUPPORTED	

Theme 2: Reducing Red Tape, Increasing Consistency and Simplicity

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
2.1 Resource Sharing		
 The Act does not currently include specific provisions to allow for certain types of resource sharing — especially for sharing CEOs. Regional local governments would benefit from having clearer mechanisms for voluntary resource-sharing. 	 Amendments are proposed to encourage and enable local governments, especially smaller regional local governments, to share resources, including Chief Executive Officers and senior employees. Local governments in bands 2, 3 or 4 would be able to appoint a shared CEO at up to two salary bands above the highest band. For example, a band 3 and a band 4 council sharing a CEO could remunerate to the level of band 1. 	Shire of Dalwallinu Comments SUPPORTED
2.2 Standardisation of Crossovers		
Approvals and standards for crossovers (the section of driveways that run between the kerb and private property) are inconsistent between local government areas, often with very minor differences.	• It is proposed to amend the Local Government (Uniform Local Provisions) Regulations 1996 to standardise the process for approving crossovers for residential properties and residential developments on	Shire of Dalwallinu Comments It will be necessary to consider both metropolitan and rural/remote contexts in this standardisation

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
This can create confusion and complexity for homeowners and small businesses in the construction sector.	 local roads. A Crossover Working Group has provided preliminary advice to the Minister and DLGSC to inform this. The DLGSC will work with the sector to develop standardised design and construction standards. 	effort (as with any attempt to standardise across a sector as diverse as WA LG). SUPPORTED
2.3 Introduce Innovation Provisions		
The Local Government Act 1995 currently	New provisions are proposed to allow	Shire of Dalwallinu Comments
has very limited provisions to allow for innovations and responses to emergencies to (such as the Shire of Bruce Rock Supermarket).	exemptions from certain requirements of the Local Government Act 1995, for: Short-term trials and pilot projects Urgent responses to emergencies.	More details around the proposed exemptions would be required. SUPPORTED
2.4 Streamline Local Laws		
 Local laws are required to be reviewed every eight years. The review of local laws (especially when they are standard) has been identified as a burden for the sector. Inconsistency between local laws is frustrating for residents and business stakeholders. 	 It is proposed that local laws would only need to be reviewed by the local government every 15 years. Local laws not reviewed in the timeframe would lapse, meaning that old laws will be automatically removed and no longer applicable. Local governments adopting Model Local Laws will have reduced advertising requirements. 	Shire of Dalwallinu Comments It is highly desirable that the model local laws are reviewed to ensure they are appropriate for smaller local governments (so that smaller local governments can enjoy the efficiency gains from having templates and reduced advertising requirements). Scalability should be considered in the drafting of any model local laws. SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
2.5 Simplifying Approvals for Small Business	and Community Events	
Inconsistency between local laws and approvals processes for events, street activation, and initiatives by local businesses is frustrating for business and local communities.	 Proposed reforms would introduce greater consistency for approvals for: alfresco and outdoor dining minor small business signage rules running community events. 	As above Shire of Dalwallinu Comments SUPPORTED
2.6 Standardised Meeting Procedures, Includi	ng Public Question Time	
 Local governments currently prepare individual standing order local laws. The Local Government Act 1995 and regulations require local governments to allocate time at meetings for questions from the public. Inconsistency among the meeting procedures between local governments is a common source of complaints. 	 To provide greater clarity for ratepayers and applicants for decisions made by council, it is proposed that the meeting procedures and standing orders for all local government meetings, including for public question time, are standardised across the State. Regulations would introduce standard requirements for public question time, and the procedures for meetings generally. Members of the public across all local governments would have the same opportunities to address council and ask questions. 	As above Shire of Dalwallinu Comments SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
2.7 Regional Subsidiaries		
 Initiatives by multiple local governments may be managed through formal Regional Councils, or through less formal "organisations of councils", such as NEWROC and WESROC. These initiatives typically have to be managed by a lead local government. In 2016-17, provisions were introduced to allow for the formation of Regional Subsidiaries. Regional Subsidiaries can be formed in line with the Local Government (Regional Subsidiaries) Regulations 2017. So far, no Regional Subsidiary has been formed. 	 Work is continuing to consider how Regional Subsidiaries can be best established to: Enable Regional Subsidiaries to provide a clear and defined public benefit for people within member local governments Provide for flexibility and innovation while ensuring appropriate transparency and accountability of ratepayer funds Where appropriate, facilitate financing of initiatives by Regional Subsidiaries within a reasonable and defined limit of risk Ensure all employees of a Regional Subsidiary have the same employment conditions as those directly employed by member local governments. 	Shire of Dalwallinu Comments SUPPORTED

Theme 3: Greater Transparency & Accountability

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
3.1 Recordings and Live-Streaming of All Cour	ncil Meetings	
 Currently, local governments are only required to make written minutes of meetings. While there is no legal requirement for livestreaming or video or audio recording of council meetings, many local governments now stream and record their meetings. Complaints relating to behaviours and decisions at meetings constitute a large proportion of complaints about local governments. 	 It is proposed that all local governments will be required to record meetings. Band 1 and 2 local governments would be required to livestream meetings, and make video recordings available as public archives. Band 1 and 2 are larger local governments are generally located in larger urban areas, with generally very good telecommunications infrastructure, and many already have audiovisual equipment. 	Shire of Dalwallinu Comments SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
Local governments are divided into bands with the largest falling in bands 1 and 2, and smaller local governments falling bands 3 and 4. The allocation of local governments into bands is determined by The Salaries and Allowances Tribunal based on factors¹ such as: Growth and development Strategic planning issues Demands and diversity of services provided to the community Total expenditure Population Staffing levels.	 Band 1 and 2 local governments would be required to livestream meetings, and make video recordings available as public archives. Several local governments already use platforms such as YouTube, Microsoft Teams, and Vimeo to stream and publish meeting recordings. Limited exceptions would be made for meetings held outside the ordinary council chambers, where audio recordings may be used. Recognising their generally smaller scale, typically smaller operating budget, and potential to be in more remote locations, band 3 and 4 local governments would be required to record and publish audio recordings, at a minimum. These local governments would still be encouraged to livestream or video record meetings. All council meeting recordings would need to be published at the same time as the meeting minutes. Recordings of all confidential items would also need to be submitted to the DLGSC for archiving. 	

¹ See page 3 of the <u>2018 Salaries and Allowance Tribunal Determination</u>

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
3.2 Recording All Votes in Council Minutes		
 A local government is only required to record which councillor voted for or against a motion in the minutes of that meeting if a request is made by an elected member at the time of the resolution during the meeting. The existing provision does not mandate transparency. 	 To support the transparency of decision-making by councillors, it is proposed that the individual votes cast by all councillors for all council resolutions would be required to be published in the council minutes, and identify those for, against, on leave, absent or who left the chamber. Regulations would prescribe how votes are to be consistently minuted. 	Shire of Dalwallinu Comments SUPPORTED
3.3 Clearer Guidance for Meeting Items that m	ay be Confidential	
 The Act currently provides broad definitions of what type of matters may be discussed as a confidential item. There is limited potential for review of issues managed as confidential items under the current legislation. 	 Recognising the importance of open and transparent decision-making, it is considered that confidential meetings and confidential meeting items should only be used in limited, specific circumstances. It is proposed to make the Act more specific in prescribing items that may be confidential, and items that should remain open to the public. Items not prescribed as being confidential could still be held as confidential items only with the prior written consent of the Inspector. All confidential items would be required to be audio recorded, with those recordings submitted to the DLGSC. 	Shire of Dalwallinu Comments SUPPORTED
3.4 Additional Online Registers		
 Local governments are required to provide information to the community through annual reports, council minutes and the publication of information online. Consistent online publication of information 	It is proposed to require local governments to report specific information in online registers on the local government's website. Regulations would prescribe the information to be included.	Shire of Dalwallinu Comments Should be Tier 1 and Tier 2 only. Whilst the need for transparency is understood, this creates an additional administrative burden

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
can substitute for certain material in annual reports.	The following new registers, each updated quarterly, are proposed:	for smaller local governments who are already struggling with compliance-related workload.
 Consistency in online reporting across the sector will provide ratepayers with better information. These registers supplement the singlification of financial statements in 	 Lease Register to capture information about the leases the local government is party to (either as lessor or lessee) Community Grants Register to outline 	Annual publication of these registers, rather than quarterly, would be far more achievable for smaller LGs.
simplification of financial statements in Theme 6.	all grants and funding provided by the local government Interests Disclosure Register which collates all disclosures made by elected members about their interests related to matters considered by council Applicant Contribution Register accounting for funds collected from applicant contributions, such as cash-in-lieu for public open space and car parking Contracts Register that discloses all contracts above \$100,000.	NOT SUPPORTED IN CURRENT FORM
3.5 Chief Executive Officer Key Performance II	ndicators (KPIs) be Published	
 It is a requirement of the Local Government Act 1995 that CEO performance reviews are conducted annually. The Model Standards for CEO recruitment and selection, performance review and termination require that a local government must review the performance of the CEO against contractual performance criteria. Additional performance criteria can be used 	 To provide for minimum transparency, it is proposed to mandate that the KPIs agreed as performance metrics for CEOs: Be published in council meeting minutes as soon as they are agreed prior to (before the start of the annual period) The KPIs and the results be published in the minutes of the performance review meeting (at the end of the period) The CEO has a right to provide written 	Shire of Dalwallinu Comments Whilst the publishing of KPIs provides additional transparency, the CEO's accountability is to the Council, and details of the CEO's performance should be treated within an HR context. If this is intended to become a public document, this is a degree of accountability that does not currently exist in many (any?) senior public

impact of events in that year that may

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	have influenced the results against KPIs).	disagreed over KPI outcomes and the role of CEO commentary in this scenario
		NOT SUPPORTED IN CURRENT FORM

Theme 4: Stronger Local Democracy and Community Engagement

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS	
4.1 Community and Stakeholder Engagement	4.1 Community and Stakeholder Engagement Charters		
 There is currently no requirement for local governments to have a specific engagement charter or policy. Many local governments have introduced charters or policies for how they will engage with their community. Other States have introduced a specific requirement for engagement charters. 	 It is proposed to introduce a requirement for local governments to prepare a community and stakeholder engagement charter which sets out how local government will communicate processes and decisions with their community. A model Charter would be published to assist local governments who wish to adopt a standard form. 	Shire of Dalwallinu Comments Shire of Dalwallinu has a Community Engagement Plan and a Communication Plan in existence. SUPPORTED	
4.2 Ratepayer Satisfaction Surveys (Band 1 ar	nd 2 local governments only)		
 Many local governments already commission independent surveying consultants to hold a satisfaction survey of residents/ratepayers. 	 It is proposed to introduce a requirement that every four years, all local governments in bands 1 and 2 hold an independently- managed ratepayer satisfaction survey. 	As above Shire of Dalwallinu Comments	
These surveys provide valuable data on the performance of local governments.		SUPPORTED	

CURRENT REQUIREMENTS	PROPOSED REFORMS publish a response to the results.	COMMENTS
4.3 Introduction of Preferential Voting	publish a response to the results.	
 The current voting method for local government elections is first past the post. The existing first-past-the-post does not allow for electors to express more than one preference. The candidate with the most votes wins, even if that candidate does not have a majority. Preferential voting better captures the precise intentions of voters and as a result may be regarded as a fairer and more representative system. Voters have more specific choice. 	 as the method to replace the current first past the post system in local government elections. In preferential voting, voters number candidates in order of their preferences. Preferential voting is used in State and Federal elections in Western Australia (and in other states). This provides voters with more choice and control over who they elect. 	Shire of Dalwallinu Comments Suggest this be made optional, as for many smaller local governments this would introduce additional complexity to the process with no real improvement in outcomes. NOT SUPPORTED
4.4 Public Vote to Elect the Mayor and Presid	ent	
 The Act currently allows local governments to have the Presiding Member (the Mayor or President) elected either: by the electors of the district through a public vote; or by the council as a resolution at a council meeting. 	governments perform an important public leadership role within their local communities.	Shire of Dalwallinu Comments NOT SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
4.5 Tiered Limits on the Number of Councillors		
 The number of councillors (between 5-15 councillors) is decided by each local government, reviewed by the Local Government Advisory Board, and if approved by the Minister. The Panel Report recommended electoral reforms to improve representativeness. 	 It is proposed to limit the number of councillors based on the population of the entire local government. Some smaller local governments have already been moving to having smaller councils to reduce costs for ratepayers. The Local Government Panel Report proposed: For a population of up to 5,000 – five councillors (including the President) population of between 5,000 and 75,000 – five to nine councillors (including the Mayor/President) population of above 75,000 – nine to fifteen councillors (including Mayor). 	Shire of Dalwallinu Comments Agree with WALGA's comments For population up to 5,000 the Council members should be between 5-7 at the discretion of each Council. NOT SUPPORTED
4.6 No Wards for Small Councils (Band 3 and	4 Councils only)	
 A local government can make an application to be divided into wards, with councillors elected to those wards. Only about 10% of band 3 and 4 local governments currently have wards. 	 It is proposed that the use of wards for councils in bands 3 and 4 is abolished. Wards increase the complexity of elections, as this requires multiple versions of ballot papers to be prepared for a local government's election. In smaller local governments, the population of wards can be very small. These wards often have councillors elected unopposed, or elect a councillor with a very small number of votes. Some local governments have ward councillors elected with less than 50 votes. There has been a trend in smaller local governments looking to reduce the use of wards, with only 10 councils in bands 3 and 	Shire of Dalwallinu Comments SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	4 still having wards.	

4.7 Electoral Reform – Clear Lease Requirements for Candidate and Voter Eligibility

- A person with a lease in a local government district is eligible to nominate as a candidate in that district.
- A person with a lease in a local government district is eligible to apply to vote in that district.
- The City of Perth Inquiry Report identified a number of instances where dubious lease arrangements put to question the validity of candidates in local government elections, and subsequently their legitimacy as councillors.
- Reforms are proposed to prevent the use of "sham leases" in council elections. Sham leases are where a person creates a lease only to be able to vote or run as a candidate for council.
- The City of Perth Inquiry Report identified sham leases as an issue.
- Electoral rules are proposed to be strengthened:
 - A minimum lease period of 12 months will be required for anyone to register a person to vote or run for council.
 - Home based businesses will not be eligible to register a person to vote or run for council, because any residents are already the eligible voter(s) for that address.

As above

Shire of Dalwallinu Comments

SUPPORTED

	 Clarifying the minimum criteria for leases eligible to register a person to vote or run for council. The reforms would include minimum lease periods to qualify as a registered business (minimum of 12 months), and the exclusion of home based businesses (where the resident is already eligible) and very small sub-leases. The basis of eligibility for each candidate (e.g. type of property and suburb of property) is proposed to be published, including in the candidate pack for electors. 	
Candidate profiles can only be 800 characters, including spaces. This is equivalent to approximately 150 words.	 Further work will be undertaken to evaluate how longer candidate profiles could be accommodated. Longer candidate profiles would provide more information to electors, potentially through publishing profiles online. It is important to have sufficient information available to assist electors make informed decisions when casting their vote. 	As above Shire of Dalwallinu Comments SUPPORTED
Other minor reforms are proposed to improve local government elections.	Minor other electoral reforms are proposed to include: The introduction of standard processes for vote re-counts if there is a very small margin between candidates (e.g. where there is a margin of less than 10 votes a recount will always be required)	As above Shire of Dalwallinu Comments SUPPORTED

concerning local government council
candidates' use of electoral rolls.

Theme 5: Clear Roles and Responsibilities

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
5.1 Introduce Principles in the Act		
 The Act does not currently outline specific principles. The Act contains a short "Content and Intent" section only. The Panel Report recommended greater articulation of principles 	It is proposed to include new principles in the Act, including: The recognition of Aboriginal Western Australians Tiering of local governments (with bands being as assigned by the Salaries and Allowances Tribunal) Community Engagement Financial Management.	Shire of Dalwallinu Comments SUPPORTED
5.2 Greater Role Clarity		
 The Act provides for the role of council, councillor, mayor or president and CEO. The role of the council is to: govern the local government's affairs 	The Local Government Act Review Panel recommended that roles and responsibilities of elected members and senior staff be better defined in law.	Shire of Dalwallinu Comments SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
be responsible for the performance of the local government's functions.	 It is proposed that these roles and responsibilities are further defined in the legislation. These proposed roles will be open to further consultation and input. These roles would be further strengthened through Council Communications Agreements (see item 5.3). 	
	5.2.1 - Mayor or President Role	As above
	 It is proposed to amend the Act to specify the roles and responsibilities of the Mayor or President. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Mayor or President is responsible for: Representing and speaking on behalf of the whole council and the local government, at all times being consistent with the resolutions of council Facilitating the democratic decision-making of council by presiding at council meetings in accordance with the Act Developing and maintaining professional working relationships between councillors and the CEO Performing civic and ceremonial duties on behalf of the local government Working effectively with the CEO and councillors in overseeing the delivery of the services, operations, initiatives and functions of the local government. 	Shire of Dalwallinu Comments SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
CURRENT REQUIREMENTS	 5.2.2 - Council Role It is proposed to amend the Act to specify the roles and responsibilities of the Council, which is the entity consisting of all of the councillors and led by the Mayor or President. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Council is responsible for: Making significant decisions and determining policies through democratic 	As above Shire of Dalwallinu Comments SUPPORTED
	deliberation at council meetings Ensuring the local government is adequately resourced to deliver the local governments operations, services and functions - including all functions that support informed decision-making by council Providing a safe working environment for the CEO; Providing strategic direction to the CEO; Monitoring and reviewing the performance of the local government.	
	 5.2.3 - Elected Member (Councillor) Role It is proposed to amend the Act to specify the roles and responsibilities of all elected councillors. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that every elected councillor is responsible for: Considering and representing, fairly and without bias, the current and future 	As above Shire of Dalwallinu Comments SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	interests of all people who live, work and visit the district (including for councillors elected for a particular ward) Positively and fairly contribute and apply their knowledge, skill, and judgement to the democratic decision-making process of council Applying relevant law and policy in contributing to the decision-making of the council Engaging in the effective forward planning and review of the local governments' resources, and the performance of its operations, services, and functions Communicating the decisions and resolutions of council to stakeholders and the public Developing and maintaining professional working relationships with all other councillors and the CEO Maintaining and developing their knowledge and skills relevant to local government Facilitating public engagement with local government. It is proposed that elected members should not be able to use their title (e.g. "Councillor", "Mayor", or "President") and associated resources of their office (such as email address) unless they are performing their role in their official capacity.	
	5.2.4 - CEO Role	As above
	 The Local Government Act 1995 requires local governments to employ a CEO to run 	Shire of Dalwallinu Comments

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	the local government administration and implement the decisions of council. To provide greater clarity, it is proposed to amend the Act to specify the roles and responsibilities of all local government CEOs. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the CEO of a local government is responsible for: Coordinating the professional advice and assistance necessary for all elected members to enable the council to perform its decision-making functions Facilitating the implementation of council decisions Ensuring functions and decisions lawfully delegated by council are managed prudently on behalf of the council Managing the effective delivery of the services, operations, initiatives and functions of the local government determined by the council Providing timely and accurate information and advice to all councillors in line with the Council Communications Agreement (see item 5.3) Overseeing the compliance of the operations of the local government with State and Federal legislation on behalf of the council Implementing and maintaining systems to enable effective planning, management, and reporting on behalf of the council.	SUPPORTED

5.3 Council Communication Agreements

- The Act provides that council and committee members can have access to any information held by the local government that is relevant to the performance of the member in their functions.
- The availability of information is sometimes a source of conflict within local governments.
- In State Government, there are written Communication Agreements between Ministers and agencies that set standards for how information and advice will be provided.
- It is proposed that local governments will need to have Council Communications Agreements between the council and the CEO.
- These Council Communication Agreements would clearly specify the information that is to be provided to councillors, how it will be provided, and the timeframes for when it will be provided.
- A template would be published by DLGSC.
 This default template will come into force if a council and CEO do not make a specific other agreement within a certain timeframe following any election.

Shire of Dalwallinu Comments

Any template should consider the environments of smaller Councils.

This may be better established as a formal Council policy, rather than an 'Agreement'.

SUPPORTED

5.4 Local Governments May Pay Superannuation Contributions for Elected Members

- Elected members are eligible to receive sitting fees or an annual allowance.
- Superannuation is not paid to elected members. However, councillors can currently divert part of their allowances to a superannuation fund.
- Councils should be reflective and representative of the people living within the district. Local governments should be empowered to remove any barriers to the participation of gender and age diverse people on councils.
- It is proposed that local governments should be able to decide, through a vote of council, to pay superannuation contributions for elected members. These contributions would be additional to existing allowances.
- Superannuation is widely recognised as an important entitlement to provide long term financial security.
- Other states have already moved to allow councils to make superannuation contributions for councillors.
- Allowing council to provide superannuation is important part of encouraging equality for people represented on council – particularly

Shire of Dalwallinu Comments

As long as it is up to individual Councils to decide

SUPPORTED

	for women and younger people. • Providing superannuation to councillors recognises that the commitment to elected office can reduce a person's opportunity to undertake employment and earn superannuation contributions.	
5.5 Local Governments May Establish Educat	ion Allowances	
 Local government elected members must complete mandatory training. There is no specific allowance for undertaking further education. 	 Local governments will have the option of contributing to the education expenses for councillors, up to a defined maximum value, for tuition costs for further education that is directly related to their role on council. Councils will be able to decide on a policy for education expenses, up to a maximum yearly value for each councillor. Councils may also decide not to make this entitlement available to elected members. Any allowance would only be able to be used for tuition fees for courses, such as training programs, diplomas, and university studies, which relate to local government. Where it is made available, this allowance will help councillors further develop skills to assist with making informed decisions on important questions before council, and also provide professional development opportunities for councillors. 	Shire of Dalwallinu Comments SUPPORTED

5.6 Standardised Election Caretaker period

- There is currently no requirement for a formal caretaker period, with individual councils operating under their own policies and procedures.
- This is commonly a point of public confusion.
- A statewide caretaker period for local governments is proposed.
- All local governments across the State would have the same clearly defined election period, during which:
 - Councils do not make major decisions with criteria to be developed defining 'major'
 - Incumbent councillors who nominate for re-election are not to represent the local government, act on behalf of the council, or use local government resources to support campaigning activities.
 - There are consistent election conduct rules for all candidates.

Shire of Dalwallinu Comments

More Information Required.

Definition of 'major' may need to be different between various tiers of local government.

For example, how would this interact with decisions that may have statutory timeframes associated with them?

This proposal has the potential to place a large decision-making burden on a newly elected incoming Council (before they have completed mandatory training).

NOT SUPPORTED

5.7 Remove WALGA from the Act

 The Western Australian Local Government Association (WALGA) is constituted under the Local Government Act 1995. The Local Government Panel Report and the Select Committee Report included this recommendation. 	recommended that WALGA not be constituted under the <i>Local Government Act</i> 1995.	More Information Required. To ensure that this does not affect services offered by WALGA (eg insurance). NOT SUPPORTED

5.8 CEO Recruitment

- Recent amendments introduced provisions to standardise CEO recruitment.
- The recruitment of a CEO is a very important decision by a local government.
- It is proposed that DLGSC establishes a panel of approved panel members to perform the role of the independent person on CEO recruitment panels.
- Councils will be able to select an independent person from the approved list.
- Councils will still be able to appoint people outside of the panel with the approval of the Inspector.

Shire of Dalwallinu Comments

SUPPORTED

Theme 6: Improved Financial Management and Reporting

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
6.1 Model Financial Statements and Tiered Fin	ancial Reporting	
 The financial statements published in the Annual Report is the main financial reporting currently published by local governments. Reporting obligations are the same for large (Stirling, Perth, Fremantle) and small (Sandstone, Wiluna, Dalwallinu) local governments, even though they vary significantly in complexity. The Office of the Auditor General has said that some existing reporting requirements are unnecessary or onerous - for instance, information that is not relevant to certain local governments, or that is a duplicate of other published information. 	 and accountability in local government. The public rightly expects the highest standards of integrity, good governance, and prudent financial management in local government. It is critically important that clear information about the financial position of local governments is openly available to ratepayers. Financial information also supports community decision-making about local government services and projects. 	Shire of Dalwallinu Comments Welcomed for smaller local governments. SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 reduce unnecessary complexity. Recognising the difference in the complexity of smaller and larger local governments, it is proposed that financial reporting requirements should be tiered – meaning that larger local governments will have greater financial reporting requirements than smaller local governments. It is proposed to establish standard templates for Annual Financial Statements for band 1 and 2 councils, and simpler, clearer financial statements for band 3 and 4. Online Registers, updated quarterly (see item 3.4), would provide faster and greater transparency than current annual reports. Standard templates will be published for use by local governments. Simpler Strategic and Financial Planning (item 6.2) would also improve the budgeting process. 	
6.2 Simplify Strategic and Financial Planning		
 Requirements for plans are outlined in the Local Government Financial Management and Administration Regulations. There is also the Integrated Planning and Reporting (IPR) framework. While many councils successfully apply IPR to their budgeting and reporting, IPR may seem complicated or difficult, especially for smaller local governments. 	 Having clear information about the finances of local government is an important part of enabling informed public and ratepayer engagement and input to decision-making. The framework for financial planning should be based around information being clear, transparent, and easy to understand for all ratepayers and members of the public. In order to provide more consistency and clarity across the State, it is proposed that greater use of templates is introduced to make planning and reporting clearer and simpler, providing greater transparency for ratepayers. 	As above Shire of Dalwallinu Comments Simplification of this area is strongly supported, with some caveats: • There will need to be a transitional process from Strategic Community Plans to Council Plans, as some local governments have recently invested significant resources in their SCP • Templates will need to be reflective of the diversity within the sector More details are required around the Service Proposals and Project Proposals; these have the

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 Local governments would be required to adopt a standard set of plans, and there will be templates published by the DLGSC for use or adaption by local governments. It is proposed that the plans that are required are: Simplified Council Plans that replace existing Strategic Community Plans and set high-level objectives, with a new plan required at least every eight years. These will be short-form plans, with a template available from the DLGSC Simplified Asset Management Plans to consistently forecast costs of maintaining the local government's assets. A new plan will be required at least every ten years, though local governments should update the plan regularly if the local government gains or disposes of major assets (e.g. land, buildings, or roads). A template will be provided, and methods of valuations will be simplified to reduce red tape Simplified Long Term Financial Plans will outline any long term financial management and sustainability issues, and any investments and debts. A template will be provided, and these plans will be required to be reviewed in detail at least every four years A new Rates and Revenue Policy (see item 6.3) that identifies the approximate value of rates that will need to be collected in future years (referencing the Asset Management Plan and Long Term Financial Plan) – providing a forecast to 	potential to add significant work to budget preparation (particularly for smaller local governments). If these are to be applicable to all local governments, it is proposed that there be minimum value thresholds placed upon these, or that they apply to Tier 1 & 2 LGs only. SUPPORTED

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	ratepayers (updated at least every four years) The use of simple, one-page Service Proposals and Project Proposals that outline what proposed services or initiatives will cost, to be made available through council meetings. These will become Service Plans and Project Plans added to the yearly budget if approved by council. This provides clear transparency for what the functions and initiatives of the local government cost to deliver. Templates will be available for use by local governments.	
6.3 Rates and Revenue Policy		
 Local governments are not required to have a rates and revenue policy. Some councils defer rate rises, resulting in the eventual need to drastically raise rates to cover unavoidable costs – especially for the repair of infrastructure. 	 The Rates and Revenue Policy is proposed to increase transparency for ratepayers by linking rates to basic operating costs and the minimum costs for maintaining essential infrastructure. A Rates and Revenue Policy would be required to provide ratepayers with a forecast of future costs of providing local government services. The Policy would need to reflect the Asset Management Plan and the Long Term Financial Plan (see item 6.2), providing a forecast of what rates would need to be, to cover unavoidable costs. A template would be published for use or adaption by all local governments. The Local Government Panel Report included this recommendation. 	Shire of Dalwallinu Comments The template must reflect all tiers of LG SUPPORTED
6.4 Monthly Reporting of Credit Card Statement	nts	
 No legislative requirement. Disclosure requirements brought in by individual councils have shown significant 	The statements of a local government's credit cards used by local government employees will be required to be tabled at council at meetings	Shire of Dalwallinu Comments Why not disclose all bank statements?

	PROPOSED REFORMS	COMMENTS
reduction of expenditure of funds.	on a monthly basis.This provides oversight of incidental local government spending.	SUPPORTED
6.5 Amended Financial Ratios		
 Local governments are required to report seven ratios in their annual financial statements. These are reported on the MyCouncil website. These ratios are intended to provide an indication of the financial health of every local government. 	building on work already underway by the DLGSC.	Shire of Dalwallinu Comments SUPPORTED
6.6 Audit Committees		
audits conducted under the Act.	 To ensure independent oversight, it is proposed the Chair of any Audit Committee be required to be an independent person who is not on council or an employee of the local government. Audit Committees would also need to consider proactive risk management. To reduce costs, it is proposed that local governments should be able to establish shared Regional Audit Committees. The Committees would be able to include council members but would be required to include a majority of independent members and an independent chairperson. 	Shire of Dalwallinu Comments It is challenging for small rural local governments to obtain the services of suitably skilled independent members. A committee with a majority of independent members would be unrealistic. Whilst potentially viable, regional audit committees will introduce additional costs and challenges around travel for elected members and staff, and may not allow for adequate consideration of each local government's unique situation. The ability to attend using technology is required, but it should be noted that in some rural and remote areas, anything more than a teleconference can be challenging.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
6.7 Building Upgrade Finance		
 The local government sector has sought reforms that would enable local governments to provide loans to property owners to finance for building improvements. This is not currently provided for under the Act. The Local Government Panel Report included this recommendation. 	 Reforms would allow local governments to provide loans to third parties for specific building improvements - such as cladding, heritage and green energy fixtures. This would allow local governments to lend funds to improve buildings within their district. Limits and checks and balances would be established to ensure that financial risks are proactively managed. 	Shire of Dalwallinu Comments Is LG a bank now??? Lending of funds is a specialised industry and beyond the capacity of many smaller local governments. This measure would potentially create an unreasonable expectation on smaller LGs to provide this facility. Limits and checks would need to be very clear to prevent potential abuse. NOT SUPPORTED
6.8 Cost of Waste Service to be Specified on Rates Notices		
 No requirement for separation of waste changes on rates notice. Disclosure will increase ratepayer awareness of waste costs. The Review Panel Report included this recommendation. 	 It is proposed that waste charges are required to be separately shown on rate notices (for all properties which receive a waste service). This would provide transparency and awareness of costs for ratepayers. 	Shire of Dalwallinu Comments Surprised this is not already shown separately on the rates notice. Shire of Dalwallinu's is. SUPPORTED