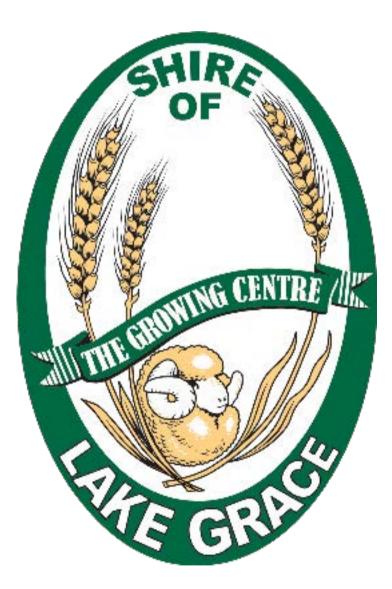
PROPOSED LOCAL GOVERNMENT REFORM SUBMISSION

February 2022



Theme 1: Early Intervention, Effective Regulation and Stronger Penalties

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
1.1 Early Intervention Powers			
 The Act provides the means to regulate the conduct of local government staff and council members and sets out powers to scrutinise the affairs of local government. The Act provides certain limited powers to: Suspend or dismiss councils Appoint Commissioners Suspend or, order remedial action (such as training) for individual councillors. The Act also provides the Director General with the power to: Conduct Authorised Inquiries Refer allegations of serious or recurrent breaches to the State Administrative Tribunal Commence prosecution for an offence under the Act. Authorised Inquiries are a costly and a relatively slow response to significant issues. Authorised Inquiries 	 Inspector of Local Government (the Inspector), supported by an Office of the Local Government Inspector (the Inspectorate). The Inspector would receive minor and serious complaints about elected members. The Inspector would oversee complaints relating to local government CEOs. Local Governments would still be responsible for dealing with minor behavioural complaints. The Inspector would have powers of a standing inquiry, able to investigate and intervene in any local government where potential issues are identified. The Inspector would have the authority to assess, triage, refer, investigate, or close complaints, having regard to various public interest criteria – considering laws such as the Corruption, Crime and Misconduct Act 2003, the Occupational Safety and Health Act 1984, the Building Act 2011, and other legislation. 	 Current Local Government Position Items 1.1, 1.2 and 1.3 generally align with WALGA Advocacy Position 2.6.8 - 'Establish Office of Independent Assessor' The Local Government sector supports: 1. Establishing an Office of the Independent Assessor to replace the Standards Panel to provide an independent body to receive, investigate and assess complaints against Elected Members and undertake inquiries. 2. Remove the CEO from being involved in processing complaints. 3. That an early intervention framework of monitoring to support Local Government. 4. An external oversight model for local level behavioural complaints made under Council Member, Committee Member and Candidate Codes of Conduct, that is closely aligned to the Victorian Councillor Complaints Framework. Comment The Local Government sector is in favour of early intervention and a swift response to potentially disruptive or dysfunctional behaviours. The Proposed Reforms state 'Local Governments would still be responsible for dealing with minor behavioural complaints' and 	Support WALGA comments and position

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
 are currently the only significant tool for addressing significant issues within a local government. The Panel Report, City of Perth Inquiry, and the Select Committee Report made various recommendations related to the establishment of a specific office for local government oversight. 	 Standards Panel would be replaced with a new Conduct Panel (see item 1.3). Penalties for breaches to the Local Government Act and Regulations will be reviewed and are proposed to be generally strengthened (see item 1.4). These reforms would be supported by new powers to more quickly resolve issues within local 	 therefore do not go as far as the Sector's recent request for an external oversight model for the independent assessment of local level complaints (State Council Res: 264.5/2021 – September 2021). However this will be mitigated with the Inspector able to respond to a Local Government having unresolved matters by appointing a monitor to assist the Local Government. It is expected the Local Government Inspector would be funded by the State Government, however it is noted that the cost of the Local Government Monitors and the Conduct Panel would be borne by the Local Government concerned. Recommendation 1. Support the proposed reforms as they align with the sectors position on external oversight and support. 2. Request the Minister to explore alternate mechanisms for resolving local level complaints. 	
1.2 Local Government Monitors	3		
 There are currently no legislative powers for the provision of monitors/ temporary advisors. The DLGSC provides support and advice to local governments, however there 	 A panel of Local Government Monitors would be established. Monitors could be appointed by the Inspector to go into a local government and try to resolve problems. The purpose of Monitors would be to 	As above	Support the WALGA comments and position

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
is no existing mechanism for pre-qualified, specialised assistance to manage complex cases.	 proactively fix problems, rather than to identify blame or collect evidence. Monitors would be qualified specialists, such as: Experienced and respected former Mayors, Presidents, and CEOs - to act as mentors and facilitators Dispute resolution experts - to address the breakdown of professional working relationships Certified Practicing Accountants and other financial specialists - to assist with financial management and reporting issues Governance specialists and lawyers - to assist councils resolve legal issues HR and procurement experts - to help with processes like recruiting a CEO or undertaking a major land transaction. Only the Inspector would have the power to appoint Monitors. Local governments would be able to make requests to the Inspector to appoint Monitors for a specific purpose. 		
	Monitor Case Study 1 – Financial Management		
	The Inspector receives information that a local government is not collecting rates		

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
	correctly under the <i>Local Government</i> <i>Act 1995.</i> Upon initial review, the Inspector identifies that there may be a problem. The Inspector appoints a Monitor who specialises in financial management in local government. The Monitor visits the local government and identifies that the system used to manage rates is not correctly issuing rates notices. The Monitor works with the local government to rectify the error, and issue corrections to impacted ratepayers.		
	Monitor Case Study 2 – Dispute Resolution		
	The Inspector receives a complaint from one councillor that another councillor is repeatedly publishing derogatory personal attacks against another councillor on social media, and that the issue has not been able to be resolved at the local government level. The Inspector identifies that there has been a relationship breakdown between the two councillors due to a disagreement on council.		
	The Inspector appoints a Monitor to host mediation sessions between the councillors. The Monitor works with the councillors to address the dispute. Through regular meetings, the councillors agree to a working relationship based on the council's code		

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
	of conduct. After the mediation, the Monitor occasionally makes contact with both councillors to ensure there is a cordial working relationship between the councillors.		
1.3 Conduct Panel			
 The Local Government Standards Panel was established in 2007 to resolve minor breach complaints relatively quickly and provide the sector with guidance and benchmarks about acceptable standards of behaviour. Currently, the Panel makes findings about alleged breaches based on written submissions. The City of Perth Inquiry report made various recommendations that functions of the Local Government Standards Panel be reformed. 	 be replaced with a new Local Government Conduct Panel. The Conduct Panel would be comprised of suitably qualified and experienced professionals. Sitting councillors will not be eligible to serve on the Conduct Panel. The Inspector would provide evidence to the Conduct Panel for adjudication. The Conduct Panel would have powers to impose stronger penalties – potentially including being able to suspend councillors for up to three months, with an appeal mechanism. 	As above	Support WALGA comments and position

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
1.4 Review of Penalties			
There are currently limited penalties in the Act for certain types of non- compliance with the Local Government Act.	Government Act are proposed to be strengthened.	Items 1.4 and 1.5 expand upon Advocacy Position 2.6.9 - 'Stand Down Proposal' <i>WALGA supports, in principle, a proposal for an</i> <i>individual elected member to be 'stood down'</i> <i>from their duties when they are under</i> <i>investigation, have been charged, or when their</i> <i>continued presence prevents Council from</i> <i>properly discharging its functions or affects the</i> <i>Council's reputation, subject to further policy</i> <i>development work being undertaken. Further</i> <i>policy development of the Stand Down</i> <i>Provisions must involve active consultation with</i> <i>WALGA and specific consideration of the</i> <i>following issues of concern to the Sector:</i> 1. That the Department of Local Government <i>endeavour to ensure established principles of</i> <i>natural justice and procedural fairness are</i> <i>embodied in all aspects of the proposed Stand</i> <i>Down Provisions: and</i>	Support WALGA comments and position

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
		will be required to ensure there is consistent application of the power given to Presiding Members.	
		Recommendation	
		Supported	
1.5 Rapid Red Card Resolution	S		
 Currently, local governments have different local laws and standing orders that govern the way meetings run. Presiding members (Mayors and Presidents) are reliant on the powers provided in the local government standing orders local laws. Differences between local governments is a source of confusion about the powers that presiding members have to deal with disruptive behaviours at council meetings. Disruptive behaviour at council meetings is a very common cause of complaints. Having the Presiding Member be able to deal with these problems should more quickly resolve problems that occur at council meetings. 	• It is proposed that Standing Orders are made consistent across Western Australia (see item 2.6). Published recordings of all meetings would also become standard (item 3.1).	As above	Support the WALGA comments and position on the basis that clear and precise guidelines on the 'red card' process are established to avoid possible conflict.
	 Any Presiding Member who uses the "red card" or ejection power will be 		

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
	 required to notify the Inspector. Where an elected member refuses to comply with an instruction to be silent or leave, or where it can be demonstrated that the presiding member has not followed the law in using these powers, penalties can be imposed through a review by the Inspector. 		
1.6 Vexatious Complaint Refer	rals		
 No current provisions. The Act already provides a requirement for Public Question Time at council meetings. 	 Unfortunately, local government resources can become unreasonably diverted when a person makes repeated vexatious queries, especially after a local government has already provided a substantial response to the person's query. It is proposed that if a person makes 	 costs incurred through the processing of a Freedom of Information access application where the application is subsequently withdrawn; and 3. Modernisation to address the use of electronic communications and information. 	Support the WALGA comments noting that protections around defamatory social media statements about Council/Elected Members/staff should somehow be incorporated.

rule the complaint vexatious. public involvement, scrutiny and access to	CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
information relating to the decisions, operations and affairs of Local Government in WA. Introducing a means to limit capacity for unreasonable complainants to negatively impact Local Governments will provide a necessary balance between the openness and transparency of the sector and the reasonable entitlement of citizens to interact with their Local Government. Recommendation Supported		rule the complaint vexatious.	information relating to the decisions, operations and affairs of Local Government in WA. Introducing a means to limit capacity for unreasonable complainants to negatively impact Local Governments will provide a necessary balance between the openness and transparency of the sector and the reasonable entitlement of citizens to interact with their Local Government. Recommendation	

CURRENT PROVISIONS	PROPOSED REFORMS	WALGA COMMENTS	SoLG COMMENTS
1.7 Minor Other Reforms			
 Other minor reforms are being considered to enhance the oversight of local government. Ministerial Circulars have traditionally been used to provide guidance to the local government sector. 	 Potential other reforms to strengthen guidance for local governments are being considered. For example, one option being considered is the potential use of sector-wide guidance notices. Guidance notices could be published by the Minister or Inspector, to give specific direction for how local governments should meet the requirements of the Local Government Act and Regulations. For instance, the Minister could publish guidance notices to clarify the process for how potential conflicts of interests should be managed. It is also proposed (see item 1.1) that the Inspector has the power to issue notices to require them to rectify non-compliance with the Act or Regulations. 	Item 1.7 <u>aligns</u> with Advocacy Position 2.6 - 'Support DLGSC as service provider / capacity builder' <i>WALGA supports the continuance of the</i> <i>Department of Local Government, Sport and</i> <i>Cultural Industries as a direct service provider</i> <i>of compliance and recommend the Department</i> <i>fund its capacity building role through the</i> <i>utilisation of third party service providers. In</i> <i>addition, WALGA calls on the State</i> <i>Government to ensure there is proper</i> <i>resourcing of the Department of Local</i> <i>Government, Sport and Cultural Industries to</i> <i>conduct timely inquiries and interventions when</i> <i>instigated under the provisions of the Local</i> <i>Government Act 1995.</i>	Support WALGA comments and position

Theme 2: Reducing Red Tape, Increasing Consistency and Simplicity

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
2.1 Resource Sharing			
 The Act does not currently include specific provisions to allow for certain types of resource sharing – especially for sharing CEOs. Regional local governments would benefit from having clearer 	 encourage and enable local governments, especially smaller regional local governments, to share resources, including Chief Executive Officers and senior employees. Local governments in bands 2, 3 or 4 would be able to appoint a 	Current Local Government Position Item 2.1 <u>aligns</u> with Advocacy Position 2.6 – Local Government Legislation – 'Avoid red tape and 'de-clutter' the extensive regulatory regime that underpins the Local Government Act' and Advocacy Position 2.3.1 - 'Regional Collaboration'. Local Governments should be empowered to form single and joint subsidiaries, and	Support in principle the WALGA comment, some concern with potential workloads and demands on a shared CEO across geographically large Councils with multiple population centres where sufficient support staff are not available. Consideration should also be given to amalgamation of smaller (area and
mechanisms for voluntary resource-sharing.	shared CEO at up to two salary bands above the highest band. For example, a band 3 and a band 4 council sharing a CEO could remunerate to the level of band 1.	to form single and joint subsidiaries, and beneficial enterprises. In addition, compliance requirements of Regional Councils should be reviewed and reduced. Comment The proposed reforms will rely upon statutory provisions that enable and enhance regional collaboration. Recent over-regulation of Regional Subsidiaries in 2016 resulted in no subsidiaries being formed since that time. Recommendation Supported	population-wise) band 4 local governments.
2.2 Standardisation of Crosso			
crossovers (the section of	driveways amend the Local	Comment	Support WALGA Position
that run between the kerb a property) are inconsisten	•	WALGA developed the Template	

CURRENT REQUIREMENTS PROPOSE		WALGA COMMENTS	SoLG Comments
 local government areas, often with very minor differences. This can create confusion and complexity for homeowners and small businesses in the construction sector. 	 Provisions) Regulations 1996 to standardise the process for approving crossovers for residential properties and residential developments on local roads. A Crossover Working Group has provided preliminary advice to the Minister and DLGSC to inform this. The DLGSC will work with the sector to develop standardised design and construction standards. 	Crossover Guideline and Specification resource in 2017 and have been part of the Minister's working group on red tape reduction that has been looking at standardisation of crossovers. Recommendation Supported	
2.3 Introduce Innovation Provisions			
The Local Government Act 1995 currently has very limited provisions to allow for innovations and responses to emergencies to (such as the Shire of Bruce Rock Supermarket).	 New provisions are proposed to allow exemptions from certain requirements of the Local Government Act 1995, for: Short-term trials and pilot projects Urgent 	Current Local Government PositionThere is currently no advocacy position in relation to Item 2.3.CommentIt is arguable communities expect all levels of Government will apply innovative solutions to complex and emerging issues difficult to resolve by traditional means. Exemptions constructed with appropriate	Support

CURRENT REQUIREMENTS PROPOSI	CURRENT REQUIREMENTS PROPOSED REFORMS		SoLG Comments
	responses to emergencies.	checks and balances, particularly where expenditure of public funds are concerned, has potential to facilitate efficient and effective outcomes. Recommendation Supported	
2.4 Streamline Local Laws			
 Local laws are required to be reviewed every eight years. The review of local laws (especially when they are standard) has been identified as a burden for the sector. Inconsistency between local laws is frustrating for residents and business stakeholders. 	 It is proposed that local laws would only need to be reviewed by the local government every 15 years. Local laws not reviewed in the timeframe would lapse, meaning that old laws will be automatically removed and no longer applicable. Local governments adopting Model Local Laws will have reduced advertising requirements. 	 Current Local Government Position Items 2.4, 2.5 and 2.6 expand upon Advocacy Position 2.6.35 - 'Local law- making process should be simplified'. The Local Law making process should be simplified as follows: The requirement to give state-wide notice should be reviewed, with consideration given to Local Governments only being required to provide local public notice; Eliminate the requirement to consult on local laws when a model is used; Consider deleting the requirement to review local laws periodically. Local Governments, by administering local laws, will determine when it is necessary to amend or revoke a local law; and Introduce certification of local laws by a legal practitioner in place of scrutiny by Parliament's Delegated Legislation Committee. Comment Proposed reforms meet the Sector's preference for simplified local law-making 	Support the WALGA position for simplification of the local laws process

CURRENT REQUIREMENTS PROPOSE		WALGA COMMENTS	SoLG Comments
		processes. Model local laws are supported, whilst recognising the models themselves will require review by State Government departments with the relevant head of power. For example, the Model Local Law (Standing Orders) 1998 formed the basis of many Local Government meeting procedures local laws but no review was completed. This model was superseded by individual local laws with added contemporary provisions. This pattern will repeat itself if model local laws are not reviewed to remain contemporary to the Sector's requirements. Recommendation	
2.5 Simplifying Approvals for Small Busi	ness and Community Eve	ents	
 Inconsistency between local laws and approvals processes for events, street activation, and initiatives by local businesses is frustrating for business and local communities. 	 Proposed reforms would introduce greater consistency for approvals for: alfresco and outdoor dining minor small business signage rules running community events. 		Support, as long as reforms take into account the size, scale and location of different Councils and are applied according to these differences, eg city vs country.

CURRENT REQUIREMENTS PROPOSE	DREFORMS	WALGA COMMENTS	SoLG Comments			
2.6 Standardised Meeting Procedures, In	2.6 Standardised Meeting Procedures, Including Public Question Time					
 Local governments currently prepare individual standing order local laws. The Local Government Act 1995 and regulations require local governments to allocate time at meetings for questions from the public. Inconsistency among the meeting procedures between local governments is a common source of complaints. 	 To provide greater clarity for ratepayers and applicants for decisions made by council, it is proposed that the meeting procedures and standing orders for all local government meetings, including for public question time, are standardised across the State. Regulations would introduce standard requirements for public question time, and the procedures for meetings generally. Members of the public across all local governments would have the same opportunities to address council and ask questions. 	As above	As above			

CURRENT REQUIREMENTS PROPOSE	ED REFORMS	WALGA COMMENTS	SoLG Comments
2.7 Regional Subsidiaries			
 Initiatives by multiple local governments may be managed through formal Regional Councils, or through less formal "organisations of councils", such as NEWROC and WESROC. These initiatives typically have to be managed by a lead local government. In 2016-17, provisions were introduced to allow for the formation of Regional Subsidiaries. Regional Subsidiaries can be formed in line with the <i>Local Government (Regional Subsidiaries) Regulations 2017.</i> So far, no Regional Subsidiary has been formed. 	consider how Regional Subsidiaries can be best established to:	Current Local Government Position Item 2.7 <u>aligns</u> with Advocacy Position 2.3.1 - 'Regional Collaboration' Local Governments should be empowered to form single and joint subsidiaries, and beneficial enterprises. In addition, compliance requirements of Regional Councils should be reviewed and reduced. Comment Under the Regional Subsidiary model, two or more Local Governments are able to establish a regional subsidiary to undertake a shared service function on behalf of its constituent Local Governments. The model provides increased flexibility when compared to the Regional Local Government model because regional subsidiaries are primarily governed and regulated by a charter rather than legislation. While the regional subsidiary model's governance structure is primarily representative, the model also allows independent and commercially focussed directors to be appointed to the board of management. A key advantage of the regional subsidiary model is the use of a charter, as opposed to legislation, as the primary governance and regulatory instrument. Accordingly, the legislative provisions governing the establishment of regional subsidiaries should be light, leaving most of the	Agree with WALGA comments

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 Ensure all employees of a Regional Subsidiary have the same employment conditions as those directly employed by member local governments. 	charter, which can be adapted to suit the specific circumstances of each regional subsidiary. Recommendation	

Theme 3: Greater Transparency & Accountability

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
3.1 Recordings and Live-Streaming of A	All Council Meetings		
 Currently, local governments are only required to make written minutes of meetings. While there is no legal requirement for livestreaming or video or audio recording of council meetings, many local governments now stream and record their meetings. Complaints relating to behaviours and decisions at meetings constitute a large proportion of complaints about local governments. Local governments are divided into 	governments will be required to record meetings.	Position Item 3.1 <u>expands upon</u> Advocacy Position 2.6 – ' <i>Promote a size and</i> <i>scale compliance regime</i> ' and Advocacy Position 2.6.31 - 'Attendance at Council Meetings by Technology' A review of the ability of Elected Members to log into Council meetings should be undertaken.	Agree, however serious consideration needs to be given to the standard and quality of local telecommunications for this to occur (very poor in many areas of the state). Question the need for the Department to hold confidential items - unnecessary red tape and creates another level of compliance task for local government. Recording meetings may discourage robust debate.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
 bands with the largest falling in bands 1 and 2, and smaller local governments falling bands 3 and 4. The allocation of local governments into bands is determined by The Salaries and Allowances Tribunal based on factors¹ such as: Growth and development Strategic planning issues Demands and diversity of services provided to the community Total expenditure Population Staffing levels. 	 urban areas, with generally very good telecommunications infrastructure, and many already have audio-visual equipment. Band 1 and 2 local governments would be required to livestream meetings, and make video recordings available as public archives. Several local governments already use platforms such as YouTube, Microsoft Teams, and Vimeo to stream and publish meeting recordings. Limited exceptions would be made for meetings held outside the ordinary council chambers, where audio recordings may be used. Recognising their generally smaller scale, typically smaller operating budget, and potential to be in more remote locations, band 3 and 4 local governments would be required to record and publish audio recordings, at a minimum. 	Local Governments introducing electronic meeting procedures and the means for remote public attendance in response to the COVID-19 pandemic led to a swift uptake of streaming Council meetings. The proposed reform that Band 1 and 2 Local Governments will only be problematic where technical capability such as reliable bandwidth impact the district. Recommendation Supported	

¹ See page 3 of the <u>2018 Salaries and Allowance Tribunal Determination</u>

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 These local governments would still be encouraged to livestream or video record meetings. All council meeting recordings would need to be published at the same time as the meeting minutes. Recordings of all confidential items would also need to be submitted to the DLGSC for archiving. 		
3.2 Recording All Votes in Council Minu	ites		
 A local government is only required to record which councillor voted for or against a motion in the minutes of that meeting if a request is made by an elected member at the time of the resolution during the meeting. The existing provision does not mandate transparency. 	 To support the transparency of decision-making by councillors, it is proposed that the individual votes cast by all councillors for all council resolutions would be required to be published in the council minutes, and identify those for, against, on leave, absent or who left the chamber. Regulations would prescribe how votes are to be consistently minuted. 	CurrentLocalGovernmentPositionThere is currently no advocacyposition in relation to Item 3.2.CommentThere is an evolving commonpractice that Council Minutes recordthe vote of each Council Memberpresent at a meeting.RecommendationSupported	Agree

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
3.3 Clearer Guidance for Meeting Items	that may be Confidential		
 The Act currently provides broad definitions of what type of matters may be discussed as a confidential item. There is limited potential for review of issues managed as confidential items under the current legislation. 	 Recognising the importance of open and transparent decision-making, it is considered that confidential meetings and confidential meeting items should only be used in limited, specific circumstances. It is proposed to make the Act more specific in prescribing items that may be confidential, and items that should remain open to the public. Items not prescribed as being confidential could still be held as confidential items only with the prior written consent of the Inspector. All confidential items would be required to be audio recorded, with those recordings submitted to the DLGSC. 	CurrentLocalGovernmentPositionThere is currently no advocacy position in relation to Item 3.3.CommentClarifying the provisions of the Act has broad support within the sector. New reforms requiring Local Governments to video or audio record Council meetings (Item 3.1) will add to the formal record of proceedings that includes written Minutes. While being supported, the requirement to provide audio recordings of confidential matters to the DLGSC is queried on the basis that written and audio records can be readily accessed from a Local Government if required.RecommendationSupported	Agree with the WALGA position, although as previously stated do not see the need for confidential items to be submitted to the Department. Why change the system that is currently in place? Why is it necessary to seek the written consent of the Inspector? This is yet more red tape imposed.
3.4 Additional Online Registers			
Local governments are required to provide information to the community through annual reports, council minutes and the publication of	• It is proposed to require local governments to report specific information in online registers on the local	CurrentLocalGovernmentPositionThere is currently no advocacyposition in relation to Item 3.4.	Dont support - creates significant compliance workload and more red tape for local governments.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
 information online. Consistent online publication of information can substitute for certain material in annual reports. Consistency in online reporting across the sector will provide ratepayers with better information. These registers supplement the simplification of financial statements in Theme 6. 	 government's website. Regulations would prescribe the information to be included. The following new registers, each updated quarterly, are proposed: Lease Register to capture information about the leases the local government is party to (either as lessor or lessee) Community Grants Register to outline all grants and funding provided by the local government Interests Disclosure Register which collates all disclosures made by elected members about their interests related to matters considered by council Applicant Contribution Register accounting for funds collected from applicant contributions, such as cash-in-lieu for public open space and car parking 	Comment This proposal follows recent Act amendments that ensure a range of information is published on Local Government websites. WALGA has sought clarity that the contracts register excludes contracts of employment. Recommendation Supported	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 Contracts Register that discloses all contracts above \$100,000. 		
3.5 Chief Executive Officer Key Perform	ance Indicators (KPIs) be Publi	shed	
 It is a requirement of the <i>Local Government Act 1995</i> that CEO performance reviews are conducted annually. The Model Standards for CEO recruitment and selection, performance review and termination require that a local government must review the performance of the CEO against contractual performance criteria. Additional performance criteria can be used for performance review by agreement between both parties. 	 To provide for minimum transparency, it is proposed to mandate that the KPIs agreed as performance metrics for CEOs: Be published in council meeting minutes as soon as they are agreed prior to (before the start of the annual period) The KPIs and the results be published in the minutes of the performance review meeting (at the end of the period) The CEO has a right to provide written comments to be published alongside the KPIs and results to provide context as may be appropriate (for instance, the impact of events in that year that may have influenced the results against 	CurrentLocalGovernmentPositionThere is currently no advocacyposition in relation to Item 3.5.CommentIn principle, this proposal has somemerit and would be particularlyeffective if all CEO KPIs consistentlyreflect Strategic Community Plansand Corporate Business Plans ofLocal Governments, together withKPIs reflective of the CEO's statutoryfunctions under Section 5.41 of theAct. This approach would inform thecommunity of the CEO's performancerelated to the strategic direction andoperational function of the LocalGovernment.In practice, the drafting of statutoryprovisions will require sensitiveconsideration of certain KPIs i.e.those relating to issues affecting theworkplace or identified risk-basedconcerns, to reflect the way AuditCommittees currently deal with someinternal control, risk and legislativecompliance issues confidentially.This approach will protect the	Agree entirely with WALGA position

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	KPIs).	interests of Local Governments and other parties associated with such KPIs. It would be prudent for exemptions to be provided, based on matters of confidentiality. The proposed reforms and recent Act amendments signal a clear intent to permit closer community involvement and scrutiny of Local Government. However, negative consequences are likely if Local Government	
		Council's responsibility as the employing authority of the CEO became blurred due to perceived community entitlement to comment, question and influence KPIs and the performance review process.	
		Additionally, the publication of CEO KPI's will elevate this employment position to a high degree of public scrutiny seldom evident in the public or private sector, if at all. It is worth investigating whether the proposed reforms considered whether this factor could impact on the recruitment of CEO's, particularly from outside the Local Government sector.	
		The results of performance reviews should be confidential information between the employer and employee and should not be published and should remain within the confidential human resource records of the	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
		organisation.	
		Recommendation	
		 Conditionally Support the reporting of CEO KPIs that are consistent with the strategic direction and operational function of the Local Government, subject to exemptions for publishing KPI's of a confidential nature; Do not support the results of performance reviews being published. 	

Theme 4: Stronger Local Democracy and Community Engagement

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
4.1 Community and Stakeholder Engagement Charters			
 There is currently no requirement for local governments to have a specific engagement charter or policy. Many local governments have introduced charters or policies for how they will engage with their community. Other States have introduced a specific requirement for engagement charters. 	 It is proposed to introduce a requirement for local governments to prepare a community and stakeholder engagement charter which sets out how local government will communicate processes and decisions with their community. A model Charter would be 	Position Items 4.1 and 4.2 generally align with Advocacy Position 2.6.34 -	Support the WALGA comments

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
	published to assist local governments who wish to adopt a standard form.	 innovative community engagement principles Encapsulation of aims and principles in a community engagement policy, and The option of hosting an Annual Community Meeting to present on past performance and outline future prospects and plans. Comment As indicted in Item 4.1 commentary, many Local Governments have already developed stakeholder engagement charters, or similar engagement strategies, that reflect their unique communities of interest. The development of guidance by the DLGSC, based on standards such as the International Standard for Public Participation practice, is supported in favour of taking a prescriptive approach or conducting a survey for the sake of a survey. Item 4.2 has potential to provide benchmarking of community satisfaction levels across Band 1 and 2 Local Governments. Recommendation 	
4.2 Ratepayer Satisfaction Surveys (Band 1 and 2 local governments only)			

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
 Many local governments alre commission independent survey consultants to hold a satisfaction survey residents/ratepayers. These surveys provide valuable data on performance of local governments. 	ring introduce a / of requirement that every four years, all	As above	Support, and note that many local governments already undertake such surveys.
4.3 Introduction of Preferential Voting			
 The current voting method for logovernment elections is first past the po The existing first-past-the-post does allow for electors to express more than preference. The candidate with the most votes we even if that candidate does not have majority. Preferential voting better captures precise intentions of voters and as a remay be regarded as a fairer and methods. 	notas the method to replace the current first past the postins,system in local government elections.theIn preferential voting, voters number candidates in order of	CurrentLocalGovernmentPositionItem 4.3does not alignMarkowskiAdvocacy Position 2.5.1 – 'First Pastthe Post voting system'TheLocalGovernmentsectorsupports:1.Four year terms with a two yearspill2.GreaterGreaterparticipationinLocalGovernmentspill3.Theoptiontoholdelections	Agree and support WALGA position; first past the post voting is the most effective system, especially for regional and remote local governments. This feedback has been submitted previously.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
specific choice.	 Preferential voting is used in State and Federal elections in Western Australia (and in other states). This provides voters with more choice and control over who they elect. All other states use a form of preferential voting for local government. 	 through: Online voting Postal voting, and In-person voting 4. Voting at Local Government elections to be voluntary 5. The first past the post method of counting votes Comment It should be noted that the sector's advocacy against compulsory voting and "All in All out" 4 year terms has been successful and these items are not included in the reform proposals. The introduction of preferential voting will be a return to the system of voting prior to the Local Government Act 1995. The Local Government Advisory Board reported on voting systems in 2006 ('Local Government Structural Reform in Western Australia: Ensuring the Future Sustainability of Communities') and provided the following comments in support of both first past the post voting and preferential voting: 'Comments in support of retaining first past the post include: Quick to count. Preferential voting is time consuming to count. Easily understood. Removes politics out of campaigning. Preferential will encourage alliances formed for the 	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
		 distribution of preferences and party politics into local government. Preferential voting allows election rigging through alliances or 'dummy' candidates. In a preferential system, the person that receives the highest number of first preference votes does not necessarily get elected.' 	
		 'Comments in support of replacing first past the post include: Preferential voting is more democratic and removes an area of confusion. Preferential voting ensures that the most popular candidates are elected who best reflect the will of the voters. Preferential system should be introduced. In FPP elections, candidates work together to get votes for each other. Preferential would make it more difficult for this practice to take place. FPP does not adequately reflect the wishes of electors when there are three candidates or more. FPP is unsuitable when there is more than one vacancy. Allows for a greater representation from a range of interest groups and 	
		prevents domination of elections by mainstream party politics.' The Sector supports first past the post voting for its simplicity and fundamental apolitical nature,	

CURRENT REQUIREMENTS P	ROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
		therefore the proposed reforms are not supported. Feedback is sought to ensure the advocacy position for first past the post elections remains the preferred option.	
		Recommendation Not currently supported - Local Government feedback requested	
4.4 Public Vote to Elect the Mayor and Pre	sident		
 The Act currently allows local government to have the Presiding Member (the Mayor President) elected either: by the electors of the district through public vote; or by the council as a resolution at council meeting. 	a Presidents of all local governments perform an important public leadership role within	PositionItem 4.4 does not alignAdvocacy Position 2.5.2 - 'Election ofMayors and Presidents be at thediscretion of Local Government.'Local Governments should determinewhether their Mayor or President willbe elected by the Council or electedby the community.	Shire of Lake Grace believes that the elected members themselves should determine who leads the Council as this encourages more effective working relationship and cohesion. It ensures the correct person with expertise is elected, rather than the possible 'celebrity' candidate who has little or no experience in local government business.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
	 current system. A number of Band 1 and Band 2 councils have already moved towards Public Vote to Elect the Mayor and President in recent years, including City of Stirling and City of Rockingham. 	Mayor or President. The cited examples of the City of Rockingham and City of Stirling electors determining by referendum to change the process for electing the Mayor are examples of the current system working as intended. There is no evidence of elector support for uniform direct election of Mayors. Recommendation Not currently supported - Local Government feedback requested	
4.5 Tiered Limits on the Number of Cou	ncillors		
 The number of councillors (between 5-15 councillors) is decided by each local government, reviewed by the Local Government Advisory Board, and if approved by the Minister. The Panel Report recommended electoral reforms to improve representativeness. 	 It is proposed to limit the number of councillors based on the population of the entire local government. Some smaller local governments have already been moving to having smaller councils to reduce costs for ratepayers. The Local Government Panel Report proposed: For a population of up to 5,000 – five councillors (including the President) population of between 5,000 and 75,000 – five to nine councillors (including the 	CurrentLocalGovernmentPositionItem 4.5does not alignAdvocacy Position 2.5.1 – 'Councilsconsist of between six and 15(including the Mayor/President)'Local Governments being enabled todetermine the number of ElectedMembers required on the Councilbetween six and 15 (including theMayor/President)CommentThe proposed reform to restrict LocalGovernments with populations under5,000 to 5 Council Members does notreflect the varied communities ofinterest within this grouping. Some	Strongly support the WALGA position; restricting the number of elected members may impede representation across a diverse number of communities and land use demographics. The Shire of Lake Grace has 4 towns in the district, each with different needs and aspirations. Limiting the number of EM positions could eventuate in unfair representation across the whole of the Shire on contribute to dysfunction of Council. The Shire of Lake Grace would recommend a minimum of 7 and maximum of 9 positions for local governments with 3 or more towns.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
	Mayor/President) o population of above 75,000 – nine to fifteen councillors (including Mayor).	Local Governments are essentially regional centres such as the Shires of Katanning (9), Dandaragan (9), Merredin (9), Moora (9) and Northampton (9) (current Councillor numbers bracketed). Local Governments such as the Shire of Ngaanyatjarraku (9) manage substantial land areas, manage isolated communities such as the Shire of Meekatharra (7) and culturally diverse communities such as the Shire of Christmas Island (9). Some Local Governments with populations up to 5,000 warrant a greater number of Councillors to effectively share the representative role that Council Members play within their communities. The additional proposed reforms in population categories over 5,000	
		generally reflect the current Councillor numbers.	
		Recommendation	
		Recommend 5 to 7 Council Members for populations up to 5,000 and support the remaining proposed reforms.	
4.6 No Wards for Small Councils (Band	3 and 4 Councils only)		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment	
1.7 Electoral Reform – Clear Lease Requirements for Candidate and Voter Eligibility				
 A person with a lease in a local government district is eligible to nominate as a candidate in that district. A person with a lease in a local government district is eligible to apply to vote in that district. The City of Perth Inquiry Report identified a number of instances where dubious lease arrangements put to question the validity of candidates in local government elections, and subsequently their legitimacy as councillors. 	 prevent the use of "sham leases" in council elections. Sham leases are where a person creates a lease only to be able to vote or run as a candidate for council. The City of Perth Inquiry Report identified sham leases as an issue. 	As above	As above	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
	 minimum lease periods to qualify as a registered business (minimum of 12 months), and the exclusion of home based businesses (where the resident is already eligible) and very small sub-leases. The basis of eligibility for each candidate (e.g. type of property and suburb of property) is proposed to be published, including in the candidate pack for electors. 		
4.8 Reform of Candidate Profiles			
Candidate profiles can only be 800 characters, including spaces. This is equivalent to approximately 150 words.	 Further work will be undertaken to evaluate how longer candidate profiles could be accommodated. Longer candidate profiles would provide more information to electors, potentially through publishing profiles online. It is important to have sufficient information available to assist electors make informed decisions when casting their vote. 	As above	Support WALGA position
4.9 Minor Other Electoral Reforms			
• Other minor reforms are proposed to improve local government elections.	Minor other electoral reforms are proposed to	As above	Support

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comment
	 include: The introduction of standard processes for vote re-counts if there is a very small margin between candidates (e.g. where there is a margin of less than 10 votes a recount will always be required) The introduction of more specific rules concerning local government council candidates' use of electoral rolls. 		

Theme 5: Clear Roles and Responsibilities

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments		
5.1 Introduce Principles in the Act	5.1 Introduce Principles in the Act				
 The Act does not currently outline specific principles. The Act contains a short "Content and Intent" section only. The Panel Report recommended greater articulation of principles 	 It is proposed to include new principles in the Act, including: The recognition of Aboriginal Western Australians Tiering of local governments (with bands being as assigned by the Salaries and Allowances Tribunal) Community Engagement Financial Management. 	CurrentLocalGovernmentPositionItem 5.1generally alignswithAdvocacyPosition2.6-Legislative IntentProvide flexible, principles-basedlegislative framework.RecommendationSupported	Support the reform and WALGA position		
5.2 Greater Role Clarity					
 The Act provides for the role of council, councillor, mayor or president and CEO. The role of the council is to: govern the local government's affairs be responsible for the performance of the local government's functions. 	 The Local Government Act <u>Review Panel</u> recommended that roles and responsibilities of elected members and senior staff be better defined in law. It is proposed that these roles and responsibilities are further defined in the legislation. These proposed roles will be open to further consultation and input. These roles would be further strengthened through Council Communications Agreements (see item 5.3). 	CurrentLocalGovernmentPositionItem 5.2alignswith AdvocacyPosition 2.6.36- 'Roles andResponsibilities'That clarification of roles andresponsibilitiesforMayors/Presidents, Councillors and CEOsbe reviewed to ensure that there isno ambiguity.RecommendationSupported	Support WALGA Position		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 5.2.1 - Mayor or President Role It is proposed to amend the Act to specify the roles and responsibilities of the Mayor or President. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Mayor or President is responsible for: Representing and speaking on behalf of the whole council and the local government, at all times being consistent with the resolutions of council Facilitating the democratic decision-making of council by presiding at council meetings in accordance with the Act Developing and maintaining professional working relationships between councillors and the CEO Performing civic and ceremonial duties on behalf of the local government 	As above	Support as proposed - noting there will be times that the President/Mayor is asked to comments on matters that are not the subject of a resolution of Council or that the Council does not have a position on. This will need clarification.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	overseeing the delivery of the services, operations, initiatives and functions of the local government.		
	5.2.2 - Council Role	As above	Support
	 It is proposed to amend the Act to specify the roles and responsibilities of the Council, which is the entity consisting of all of the councillors and led by the Mayor or President. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Council is responsible for: Making significant decisions and determining policies through democratic deliberation at council meetings Ensuring the local government is adequately resourced to deliver the local governments operations, services and functions - including all functions that support informed decision-making by council Providing a safe working environment for the CEO; 		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 Providing strategic direction to the CEO; Monitoring and reviewing the performance of the local government. 		
	5.2.3 - Elected Member (Councillor) Role	As above	Support
	 It is proposed to amend the Act to specify the roles and responsibilities of all elected councillors. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that every elected councillor is responsible for: Considering and representing, fairly and without bias, the current and future interests of all people who live, work and visit the district (including for councillors elected for a particular ward) Positively and fairly contribute and apply their knowledge, skill, and judgement to the democratic decision-making process of council Applying relevant law and policy in contributing to the 		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	decision-making of the		
	council		
	• Engaging in the effective		
	forward planning and		
	review of the local		
	governments' resources,		
	and the performance of its operations, services, and		
	functions		
	• Communicating the		
	decisions and resolutions		
	of council to stakeholders		
	and the public		
	• Developing and		
	maintaining professional		
	working relationships with		
	all other councillors and		
	the CEO		
	o Maintaining and		
	developing their		
	knowledge and skills		
	relevant to local		
	government		
	• Facilitating public		
	engagement with local government.		
	 It is proposed that elected 		
	members should not be able to		
	use their title (e.g. "Councillor",		
	"Mayor", or "President") and		
	associated resources of their		
	office (such as email address)		
	unless they are performing		
	their role in their official		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	capacity.		
	5.2.4 - CEO Role	As above	Support as proposed
	 The Local Government Act 1995 requires local governments to employ a CEO to run the local government administration and implement the decisions of council. To provide greater clarity, it is proposed to amend the Act to specify the roles and responsibilities of all local government CEOs. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the CEO of a local government is responsible for: Coordinating the professional advice and assistance necessary for all elected members to enable the council to perform its decision- making functions Facilitating the implementation of council decisions Ensuring functions and decisions lawfully 		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 delegated by council are managed prudently on behalf of the council Managing the effective delivery of the services, operations, initiatives and functions of the local government determined by the council Providing timely and accurate information and advice to all councillors in line with the Council Communications Agreement (see item 5.3) Overseeing the compliance of the operations of the local government with State and Federal legislation on behalf of the council Implementing and maintaining systems to enable effective planning, management, and reporting on behalf of the council. 		
5.3 Council Communication Agreemen	ts		
 The Act provides that council and committee members can have access to any information held by the local government that is relevant to the performance of the member in 	 In State Government, there are written Communication Agreements between Ministers and agencies that set standards for how 	CurrentLocalGovernmentPositionThere is no advocacy position in relation to Item 5.3.	Support and agree with WALGA

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
their functions. The availability of information is sometimes a source of conflict within local governments.	 information and advice will be provided. It is proposed that local governments will need to have Council Communications Agreements between the council and the CEO. These Council Communication Agreements would clearly specify the information that is to be provided to councillors, how it will be provided, and the timeframes for when it will be provided. A template would be published by DLGSC. This default template will come into force if a council and CEO do not make a specific other agreement within a certain timeframe following any election. 	Comment The availability of information not already in the public domain to Councillors under Section 5.92 of the Act can become contentious in the absence of a clear statement in support of the function the Council Member is performing. This can place CEO's in the invidious position of ruling on the availability of a record of the Local Government, when it is also their function under Section 5.41(h) of the Act to 'ensure that records and documents of the local government are properly kept for the purposes of this Act and any other written law'. Consistent availability of information motivates this proposed reform and it does not appear that individual Council Communication Agreements will be a means to that end. There is a better case for a uniform approach in the form of a regulated Agreement, in much the same way that the Communication Agreements between Ministers and agencies are based on provisions of the Public Sector Management Act 1994. Recommendation	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
		Support a consistent, regulated Communications Agreement.	
5.4 Local Governments May Pay Supe	rannuation Contributions for Elect	ed Members	
 Elected members are eligible to receive sitting fees or an annual allowance. Superannuation is not paid to elected members. However, councillors can currently divert part of their allowances to a superannuation fund. Councils should be reflective and representative of the people living within the district. Local governments should be empowered to remove any barriers to the participation of gender and age diverse people on councils. 	 It is proposed that local governments should be able to decide, through a vote of council, to pay superannuation contributions for elected members. These contributions would be additional to existing allowances. Superannuation is widely recognised as an important entitlement to provide long term financial security. Other states have already moved to allow councils to make superannuation contributions for councillors. Allowing council to provide superannuation is important part of encouraging equality for people represented on council – particularly for women and younger people. Providing superannuation to councillors recognises that the commitment to elected office can reduce a person's opportunity to undertake employment and earn superannuation contributions. 	CurrentLocalGovernmentPositionThere is no advocacy position in relation to Item 5.4.CommentWALGA was in the process of consulting with the sector when this reform was announced. The feedback to date from Local Governments varied. The proposed discretionary approach will permit Local Governments to exercise general competence powers to make their own determination on paying superannuation to Council Members.RecommendationSupported	Do not support - whilst acknowledging superannuation is paid to Council members in some other Australian states, elected members are clearly volunteers, not staff, and on this basis should not be eligible for superannuation. The costs of this would be a further burden on local ratepayers. If this reform was to be implemented, as per the WALGA recommendation it should be a discretionary decision for individual local governments as to whether they pay superannuation to the elected members.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
5.5 Local Governments May Establish			
 Local government elected members must complete mandatory training. There is no specific allowance for undertaking further education. 	the option of contributing to the	CurrentLocalGovernmentPositionItem 5.5generally alignswithAdvocacyPosition 2.8 - ElectedMember TrainingSupport Local Governments beingrequired to establish an ElectedMemberTrainingPolicytoencouragetrainingandincludebudgetaryprovision of funding forElected Members;CommentThe proposal augments recent Actamendmentsthat requireLocalGovernmentstoadopta professionaldevelopmentpolicyfor Council Members.Many LocalGovernmentsnowbudgetfortrainingrequirementsthe policy statement.RecommendationSupported	Support the reform and WALGA position but note this is likely to mean an additional cost to ratepayers.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
5.6 Standardised Election Caretaker p			
 There is currently no requirement for a formal caretaker period, with individual councils operating under their own policies and procedures. This is commonly a point of public confusion. 	 A statewide caretaker period for local governments is proposed. All local governments across the State would have the same clearly defined election period, during which: Councils do not make major decisions with criteria to be developed defining 'major' Incumbent councillors who nominate for re-election are not to represent the local government, act on behalf of the council, or use local government resources to support campaigning activities. There are consistent election conduct rules for all candidates. 	Position There is no advocacy position in relation to Item 5.6 Comment WALGA developed a template Caretaker Policy in 2017 on request for a consistent approach. There are no know instances	Support the WALGA position

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
5.7 Remove WALGA from the Act			
Government Association (WALGA) is constituted under the Local Government Act 1995.	 The Local Government Panel Report recommended that WALGA not be constituted under the Local Government Act 1995. Separating WALGA out of the Act will provide clarity that WALGA is not a State Government entity. 		Support the WALGA position

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments		
5.8 CEO Recruitment	5.8 CEO Recruitment				
 Recent amendments introduced provisions to standardise CEO recruitment. The recruitment of a CEO is a very important decision by a local government. 	 It is proposed that DLGSC establishes a panel of approved panel members to perform the role of the independent person on CEO recruitment panels. Councils will be able to select an independent person from the approved list. Councils will still be able to appoint people outside of the panel with the approval of the Inspector. 	Position	Do not support recommendation; takes away a degree of responsibility from the elected members who have been placed in office to govern the affairs of the local government, and likely would add additional costs to the ratepayers. Elected members should be provided with training in CEO recruitment processes as they are in the best position to determine what they require in the senior officer.		

Theme 6: Improved Financial Management and Reporting

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
6.1 Model Financial Statements and Ti	ered Financial Reporting		
 The financial statements published in the Annual Report is the main financial reporting currently published by local governments. Reporting obligations are the same for large (Stirling, Perth, Fremantle) and small (Sandstone, Wiluna, Dalwallinu) local governments, even though they vary significantly in complexity. The Office of the Auditor General has said that some existing reporting 	 in transparency and accountability in local government. The public rightly expects the highest standards of integrity, good governance, and prudent financial management in local government. It is critically important that clear information about the 	PositionItems 6.1 and 6.2 generally alignwith Advocacy Position 2.6 –Support a size and scalecompliance regime and AdvocacyPosition 2.6.24 – FinancialManagement and Procurement.The Local Government sector:1. Requests the Minister for LocalGovernment to direct the	Support the WALGA position, noting many local governments utilise the Moore Australia model templates for annual budgets and financial reporting. Simplification of reports based on local government band/size would be welcomed.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
requirements are unnecessary or onerous - for instance, information that is not relevant to certain local governments, or that is a duplicate of other published information.	 governments is openly available to ratepayers. Financial information also supports community decision- making about local government services and projects. Local governments differ significantly in the complexity of their operations. Smaller local governments generally have much less operating complexity than larger local governments. The Office of the Auditor General has identified opportunities to improve financial reporting, to make statements clearer, and reduce unnecessary complexity. Recognising the difference in the complexity of smaller and larger local governments, it is proposed that financial reporting requirements should be tiered – meaning that larger local governments. It is proposed to establish standard templates for Annual Financial Statements for 	Government to prepare a Model set of Financial Statements and Annual Budget Statements for the Local Government sector, in consultation with the Office of the Auditor General. 2. Requests the Department of Local Government to re-assess the amount of detail required to be included in annual financial reports, in particular for small and medium sized entities as suggested by the Office of Auditor General. Comment The Sector has a long-standing position for a broad review of the financial management and reporting provisions of the Act, which remain largely unchanged since commencing in 1996. Recommendation Supported	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 band 1 and 2 councils, and simpler, clearer financial statements for band 3 and 4. Online Registers, updated quarterly (see item 3.4), would provide faster and greater transparency than current annual reports. Standard templates will be published for use by local governments. Simpler Strategic and Financial Planning (item 6.2) would also improve the budgeting process. 		
6.2 Simplify Strategic and Financial PI			
 Requirements for plans are outlined in the Local Government Financial Management and Administration Regulations. There is also the Integrated Planning and Reporting (IPR) framework. While many councils successfully apply IPR to their budgeting and reporting, IPR may seem complicated or difficult, especially for smaller local governments. 	 Having clear information about the finances of local government is an important part of enabling informed public and ratepayer engagement and input to decision-making. The framework for financial planning should be based around information being clear, transparent, and easy to understand for all ratepayers and members of the public. In order to provide more consistency and clarity across the State, it is proposed that greater use of templates is introduced to make planning and reporting clearer and 	As above	Supported as per comments above

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	 simpler, providing greater transparency for ratepayers. Local governments would be required to adopt a standard set of plans, and there will be templates published by the DLGSC for use or adaption by local governments. It is proposed that the plans that are required are: Simplified Council Plans that replace existing Strategic Community Plans and set high-level objectives, with a new plan required at least every eight years. These will be short-form plans, with a template available from the DLGSC 		
	• Simplified Asset		
	Management Plans to		
	consistently forecast costs of maintaining the local		
	government's assets. A		
	new plan will be required at		
	least every ten years,		
	though local governments		
	should update the plan		
	regularly if the local		
	government gains or disposes of major assets		
	(e.g. land, buildings, or		
	roads). A template will be		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	provided, and methods of		
	valuations will be simplified		
	to reduce red tape		
	• Simplified Long Term		
	Financial Plans will		
	outline any long term		
	financial management and sustainability issues, and		
	any investments and		
	debts. A template will be		
	provided, and these plans		
	will be required to be		
	reviewed in detail at least		
	every four years		
	• A new Rates and		
	Revenue Policy (see item		
	6.3) that identifies the		
	approximate value of rates		
	that will need to be		
	collected in future years		
	(referencing the Asset		
	Management Plan and Long Term Financial Plan)		
	– providing a forecast to		
	ratepayers (updated at		
	least every four years)		
	• The use of simple, one-		
	page Service Proposals		
	and Project Proposals		
	that outline what proposed		
	services or initiatives will		
	cost, to be made available		
	through council meetings.		
	These will become		

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	Service Plans and Project Plans added to the yearly budget if approved by council. This provides clear transparency for what the functions and initiatives of the local government cost to deliver. Templates will be available for use by local governments.		
 6.3 Rates and Revenue Policy Local governments are not required 	The Rates and Revenue	Current Local Government	Support the WALGA position
 to have a rates and revenue policy. Some councils defer rate rises, resulting in the eventual need to drastically raise rates to cover unavoidable costs – especially for the repair of infrastructure. 	 Policy is proposed to increase transparency for ratepayers by linking rates to basic operating costs and the minimum costs for maintaining essential infrastructure. A Rates and Revenue Policy would be required to provide ratepayers with a forecast of future costs of providing local government services. The Policy would need to reflect the Asset Management Plan and the Long Term Financial Plan (see item 6.2), providing a forecast of what rates would need to be, to cover unavoidable costs. A template would be published for use or adaption by all local governments. 	Position Item 6.3 <u>generally aligns</u> with Advocacy Position 2.1.6 - Rate Setting and WALGA's <u>Rate</u> <u>Setting Policy Statement</u> . <i>Councils' deliberative rate setting</i> processes reference their Integrated Planning Framework – a thorough strategic, financial and asset management planning process – and draw upon the community's willingness and capacity to pay. Recommendation Supported	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	• The <u>Local Government Panel</u> <u>Report</u> included this recommendation.		
6.4 Monthly Reporting of Credit Card S	Statements		
 No legislative requirement. Disclosure requirements brought in by individual councils have shown significant reduction of expenditure of funds. 	 The statements of a local government's credit cards used by local government employees will be required to be tabled at council at meetings on a monthly basis. This provides oversight of incidental local government spending. 	CurrentLocalGovernmentPositionThere is no advocacy position in relation to Item 6.4.CommentThis proposed reform reflects widespread common practice for credit card transactions to be included in monthly financial reports and lists of accounts paid.Recommendation	Already in progress in many local governments, and support this reform proposal.
		Supported	
6.5 Amended Financial Ratios			
 Local governments are required to report seven ratios in their annual financial statements. These are reported on the MyCouncil website. These ratios are intended to provide an indication of the financial health of every local government. 	 Financial ratios will be reviewed in detail, building on work already underway by the DLGSC. The methods of calculating ratios and indicators will be reviewed to ensure that the results are accurate and useful. 	CurrentLocalGovernmentPositionItem 6.5alignswith AdvocacyPosition 2.6.25Position 2.6.25Position 2.6.25Review andreduce financial ratios.Advocate to the Minister for LocalGovernment to amend the LocalGovernmentGovernment(FinancialManagement)Regulations 1996to prescribe the following ratios:a.Operating Surplus Ratio,b.Net Financial Liabilities Ratio,c.DebtServiceCoverageRatio, andd.Current Ratio.	Support WALGA position, noting that realistic benchmarks should be established in relation to the size and location of local governments - a 'one size fits all' approach is not desirable or sustainable.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
		Recommendation	
		Supported	
6.6 Audit Committees			
 Local governments must establish an Audit Committee that has three or more persons, with the majority to be council members. The Audit Committee is to guide and assist the local government in carrying out the local government's functions in relation to audits conducted under the Act. The Panel Report identified that Audit Committees should be expanded, including to provide improved risk management. 	 To ensure independent oversight, it is proposed the Chair of any Audit Committee be required to be an independent person who is not on council or an employee of the local government. Audit Committees would also need to consider proactive risk management. To reduce costs, it is proposed that local governments should be able to establish shared Regional Audit Committees. The Committees would be able to include council members but would be required to include a majority of independent members and an independent chairperson. 	CurrentLocalGovernmentPositionItem 6.6does not alignwithAdvocacyPosition 2.2.4–Accountability and AuditThat audit committees of LocalGovernment, led and overseen bythe Council, have a clearly definedrolewith an Elected Membermajority and chair.CommentTheSector's view is wellestablished, that the Council mustmaintain, and be seen by thecommunity to have, majorityinvolvement and investment in thepurpose of an Audit Committee.There is sector support for someindependent members on theAudit Committee, however not amajority.The dual effect of the proposedreform is to guarantee a place fora majority of independent personson Audit Committees, with theadditional requirement that anindependent person Chair this	Support WALGA position - do not believe that there needs to be a majority of independent members for Audit and Risk Committee; in regional and remote areas it can be extremely difficult to attract appropriately qualified people to such roles from local communities, and significant costs would likely be involved in engaging individuals with expertise from outside the district. The banding and complexity of each local government needs to be considered in this reform proposal. Do not support the appointment of an independent chariperson.

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
		Committee. Presently, not all Local Government Audit Committees are able to include an independent person. This may be for a variety of reasons not least of which is a lack of suitable, available candidates with the required qualification, skill and experience. It would be counter-productive if the proposed reforms led to the appointment of unsuitable independent persons to a skills- based role. The concept of Regional Audit Committees has apparent merit in this case but there is no detail regarding practicalities; for example, is the Regional Audit Committee intended to include the same independent persons who will meet separately with each Local Government within the region? There is too little certainty that the imperative question of appropriate representation will be managed as a consequence of the proposed reforms for it to be supported. The proposal for the Audit Committees to also consider proactive risk management is supported. Recommendation	

CURRENT REQUIREMENTS	PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
		 Do not support majority independent members of the Audit Committee Support Audit Committees of Local Government with an Elected Member majority including independent members, and to consider proactive risk management issues. 	
6.7 Building Upgrade Finance			
 The local government sector has sought reforms that would enable local governments to provide loans to property owners to finance for building improvements. This is not currently provided for under the Act. The Local Government Panel Report included this recommendation. 	 Reforms would allow local governments to provide loans to third parties for specific building improvements - such as cladding, heritage and green energy fixtures. This would allow local governments to lend funds to improve buildings within their district. Limits and checks and balances would be established to ensure that financial risks are proactively managed. 	CurrentLocalGovernmentPositionItem 6.7 alignswith AdvocacyPosition 2.6.26 - Building UpgradeFinance.The Local Government Act 1995should be amended to enable aBuildingUpgradeFinancemechanism in Western Australia.CommentBuilding Upgrade Finance wouldenable Local Governments toguarantee finance for buildingupgrades for non-residentialproperty owners. In addition tobuilding upgrades to achieveenvironmental outcomes, LocalGovernments have identified an	Support the WALGA position, however local governments are not banks and the cost to administer such a system needs to be taken into account. There would need to be a lot of work to established how this proposal could be administered effectively and sustainably.

PROPOSED REFORMS	WALGA COMMENTS	SoLG Comments
	opportunity to use this approach to finance general upgrades to increase the commercial appeal of buildings for potential tenants. In this way, BUF is viewed as means to encourage economic investment to meet the challenges of a soft commercial lease market and achieve economic growth. Recommendation Supported	
ied on Rates Notices		
 charges are required to be separately shown on rate notices (for all properties which receive a waste service). This would provide 	Position There is no advocacy position in relation to Item 6.8. Comment This proposed reform will require a relatively simple calculation, Recommendation	Support this reform.
	 ied on Rates Notices It is proposed that waste charges are required to be separately shown on rate notices (for all properties which receive a waste service). This would provide transparency and awareness 	 opportunity to use this approach to finance general upgrades to increase the commercial appeal of buildings for potential tenants. In this way, BUF is viewed as means to encourage economic investment to meet the challenges of a soft commercial lease market and achieve economic growth. Recommendation Supported ied on Rates Notices It is proposed that waste charges are required to be separately shown on rate notices (for all properties which receive a waste service). This would provide transparency and awareness Opportunity to use this approach to finance general upgrades to increase the commercial appeal of buildings for potential tenants. In this way, BUF is viewed as means to encourage economic investment to meet the challenges of a soft commercial lease market and achieve economic growth. Recommendation Supported There is no advocacy position in relation to Item 6.8. Comment This proposed reform will require a relatively simple calculation, Recommendation